

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ADP-00 EB-11 CAB-09 CIAE-00 COME-00

DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 NIC-01 EA-11 L-03

SS-15 NSC-10 RSR-01 CPR-02 SCI-06 SAJ-01 PM-07 IOE-00

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P R 291513Z AUG 73

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC PRIORITY 1537

INFO AMCONSUL MONTREAL

C O N F I D E N T I A L MOSCOW 10326

FROM DILLON USREP/ICAO

MONTREAL FOR WOLFE/ICAO

E.O. 11652: GDS

TAGS: OCON ICAO CA

SUBJ: ICAO PACRAN MEETING, SEPT 3, HONOLULU

1. RE ASIA-PACRAN, SEPT 3, HONOLULU. MOROZOV WHO HEADED SOVIET DELEGATION NEW YORK ASSEMBLY STILL PLANNING HEAD SOVIET DELEGATION PACRAN (ALTHO PRESENTLY HOSPITALIZED VIRUS PNEUMONIA).

2. ON SPECIFIC INSTRUCTIONS FROM HIM HIS REPRESENTATIVES DISCUSSED FOLLOWING ICAO MATTERS WITH US REP. (VLADIMIR DUBROVSOLSKY, UNDER SECRETARY, USSR COMMISSION FOR ICAO.)

A. RE PROVISION IN REGIONAL PLAN FOR NORTH PACIFIC GREAT CIRCLE ROUTING OVER SOVIET AIRSPACE AND USE PETERPOVLOVSK TECHNICAL STOP. SOVIET NEGATIVE RESPONSE LAST MONTH BASED ON: THEY REFER TO MATTER AS QUOTE SEATTLE-TOKYO ROUTE UNQUOTE WHICH THEY ASSUMED INVOLVED ALASKA AIRLINES SERVICES. APPARENTLY INFORMAL
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APPROACH TO SOVIET DELEGATION BY USMISSION MONTREAL COIN-

CIDED WITH ALASKA AIRLINES NEGOTIATIONS WHICH US REP NOT AWARE OF AT TIME. SECONDLY, TECHNICAL STOP ON KAM-CHATKAN PENINSULA ASSOCIATED WITH FACT THAT US/USSR BILATERAL NEGOTIATIONS HAVE INCLUDED TECHNICAL STOPS WHICH USUALLY NOT THE CASE.

US REP REITERATED 1) THIS REQUEST NOT ASSOCIATED WITH ANY ONE U.S. AIRLINE AND IN FACT WOULD PROVIDE TECHNICAL SUPPORT/ROUTING INTERNATIONAL AIRLINE SERVICES ANY COUNTRY; 2) REGULAR TECHNICAL MATTER CONCERNING ICAO REGIONAL PLAN, IN NO WAY INVOLVING TRAFFIC RIGHTS OR BILATERAL AGREEMENT; 3) U.S. DELEGATION WILL BRING UP MATTER IN ASIA-PACRAN IN SPITE SOVIET NEGATIVE RESPONSE TO INFORMAL US APPROACH.

B. RE OVER-ALL US/USSR COOPERATION IN ICAO, USSR WILL AJOPOSE (PROBABLY THROUGH EMBASSY WASHINGTON) THAT A BILATERAL WORKING GROUP BE ESTABLISHED TO COORDINATE/COOPERATE ON ISSUES BEFORE ICJQ. TIMING COULD BE MEETING AT BEGINNING EACH COMMITTEE/COUNCIL YEAR (AUGUST/SEPT) WITH TWO/THREE MEETINGS DURING YEAR AS NEEDED, PLUS CORRESPONDENCE.

US REP RESPONDED THAT SUCH AN ARRANGMENT SEEMED CONSISTENT WITH NEW EFFORT TOWARD COOPERATION BUT COULD ONLY REPORT PROPOSAL TO GOVERNMENT FOR CONSIDERATION AND RESPONSE.

C. RE COOPERATION AMONG OTHER COUNTRIES. DUBROVOLSKY SAID THEY HAD NOTICED GREAT IMPROVEMENT IN RELATIONS WITH CANADA SINCE EXCHANGE VISITS US/USSR LEADERS. REQUESTED US REACTION TO DEVELOPMENT AVIATION COOPERATION AMONG GROUP OF COUNTRIES QUOTE SUCH AS CANADA-AUSTRALIA-NEW ZEALAND ETC. UNQUOTE.

US REP REPLIED THAT COOPERATION ALWAYS POSITIVE FACTOR, WOULD INDICATE GENERAL INTEREST TO US GOVERNMENT.

D. RE COMMUNICATIONS PROBLEMS. SOVIET DELEGATION/ICAO/MONTREAL. THEY EXPRESSED CONCERN RE DIFFICULTIES WITH CANADA--ONLY ALLOWED COMMUNICATE WITH MOSCOW THROUGH EMBASSY OTTAWA AND MUST GIVE 48-HOURS NOTICE BEFORE LEAVING MONTREAL FOR OTTAWA. THESE RESTRICTIONS OFTEN PRECLUDE FORMULATION SOVIET POSITION ON LAST-MINUTE DEVELOPMENTS IN ICAO, OFTEN ON CRUCIAL VOTES WHERE THEY WOULD CONFIDENTIAL

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SUPPORT US. FYI. SOVIET REP/ICAO HAS 2/3 TIMES REFERRED THESE RESTRICTIONS WHEN US REP HAS SOLICITED VOTE. HOWEVER ON AT LEAST TWO OCCASIONS SOVIET REP HAS RECEIVED EXCEPTION 48-HOUR RULE, PROCEEDED OTTAWA BY CAR FOR MOSCOW CONTACT. END FYI. DUBROVOLSKY ASKED WHAT USG REACTION MIGHT BE TO USSR REQUEST TO CANADA FOR MODIFYING RESTRICTIONS, AND WHETHER US MIGHT SUPPORT. HE POINTED OUT USSR DELEGATION/ICAO DIPLOMATICALLY ACCREDITED TO

MULTILATERAL ORGANIZATION NOT CANADA.

US REP INDICATED HAD NO IDEA HOW USG WOULD REGARD SUCH REQUEST SINCE QUESTION WAS ONE OF CANADA/USSR RELATIONS, BUT WOULD REPORT CONCERN.

E. RE USSR REQUEST FOR COOPERATION WITH US ON AERONAUTICAL SATELLITE. (USSR REP/MONTREAL BROACHED MATTER INFORMALLY TO US REP LAST WINTER. DEPARTMENT RESPONDED NEGATIVELY. DURING FAA ADMINISTRATOR'S VISIT JULY, MOROSOV AGAIN BROUGHT UP MATTER.) DUBROVOLSKY SAID USSR VERY INTERESTED SUCH COOPERATION, AND ESPECIALLY THROUGH MOROSOV'S OFFICE(ICAO) AND CIVIL AVIATION CHANNELS. BECAUSE, HE SAID, QUOTE YOUR MILITARY AND OUR MILITARY HAVE VERY HEALTHY APPETITES AND THEY MAY DECIDE TO DO IT UNQUOTE.

US REP REITERATED PREVIOUS POSITION, I.E., US-WSRO AGREEMENT IN FINAL STAGES AND TOO LATE INCLUDE USSR. DUBROVOLSKY SAID THEY TALKED WITH ESRO AND QUOTE THAT IS ONE ALTERNATIVE UNQUOTE. HE SAID THEY VERY INTENT THIS MATTER AND KEENLY INTERESTED. HE ASKED US REP REPORT INTEREST TO USG AGAIN.

F. RE RECENT FAA VISIT AND POSSIBLE SOVIET PURCHASE EQUIPMENT. DUBROVOLSKY SAID DEADLINE ON BIDS IN MID-SEPTEMBER. WANT TO RECEIVE ALL BIDS BEFORE DECIDING LIKELY SUPPLIERS. HE MENTIONED UNIVAC, RAYTHEON, ADN TEXAS INSTRUMENT BY NAME BUT SAID SEVERAL OTHERS INVOLVED.

FYI. AT VNUKOVO AIRPORT, CASUAL DISCUSSIONS INDICATED THAT SPECIALIST/TECHNICAL LEVEL NOT FAMILIAR ENOUGH WITH TECHNICAL CAPABILITIES/CHARACTERISTICS OF SPECIFIC SOURCES, AND AWAITING DETAILED PROPOSALS FOR ANALYSIS. END FYI.

DUBROVOLSKY SAID MRS. ANODINA'S OFFICE HAS FINAL RESPONSIBILITY THIS MATTER. SHE RETURNS FROM VACATION NEXT WEEK.

G. RE ICAO SECRETARIAT PERSONNEL QUOTA SYSTEM.
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BUKHANOV, STAFF OFFICER WITH DUBROVOLSKY RESPONSIBLE FOR PLACING USSR CITIZENS IN SECRETARIAT VACANCIES. LAST WEEK, JAYASEKERA OF ICAO PERSONNEL OFFICE VISITED MOSCOW TO EXPLAIN PLACEMENT SYSTEM. BUKHANOV SAID THEY DO NOT AGREE WITH THE "QUOTA SYSTEM" WHICH JAYASEKERA HAD TOLD HIM WAS BASED SOLELY ON COMPETITION/QUALIFICATIONS. HE ASKED US REP TO EXPLAIN SYSTEM (WHICH DID-E.G., GEOGRAPHIC/ CONTRIBUTIONS FACTORS AND WEIGHTED PER LEVEL OF POSITIONS HELD). HE INDICATED EVERY EFFORT BEING MADE FIND QUALIFIED APPLICANTS. EXPRESSED CONCERN U.S. VERY MUCH UNDERREPRESENTED.

US REP URGED CLARIFICATION OF TYPES VACANCIES AND APPLICANT QUALIFICATIONS IN LIGHT OF USSR TERMINOLOGY (E.G.,
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 29 AUG 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: smithrj
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973MOSCOW10326
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS DUBS
Errors: N/A
Film Number: n/a
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t1973088/aaaaafsg.tel
Line Count: 162
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: smithrj
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 12 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12-Sep-2001 by thigpegh>; APPROVED <20-Nov-2001 by smithrj>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ICAO PACRAN MEETING, SEPT 3, HONOLULU
TAGS: OCON, CA, ICAO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005